House of Representatives



File No. 385

January Session, 2021

House Bill No. 6458

House of Representatives, April 12, 2021

The Committee on Planning and Development reported through REP. MCCARTHY VAHEY, C. of the 133rd Dist., Chairperson of the Committee on the part of the House, that the bill ought to pass.

AN ACT LOWERING THE AGE OF ELIGIBILITY FOR PROPERTY TAX RELIEF FOR SENIOR CITIZENS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 12-170v of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (Effective October 1, 2021, and
- 3 applicable to assessment years commencing on or after October 1, 2021):
- 4 (a) For purposes of this section, "qualified taxpayer" means a person
- 5 who (1) in the calendar year preceding a claim for tax relief under this
- 6 section, was (A) sixty-five years of age or older, (B) the spouse of such
- 7 person, provided such spouse is domiciled with such person, or (C) a
- 8 surviving spouse sixty-two years of age or older of a person who had
- 9 qualified and was entitled to tax relief under this section at the time of
- 10 such person's death, provided such surviving spouse was domiciled
- with such person at the time of the person's death; (2) occupies the real
- 12 property for which tax relief is sought as his or her home; (3) has been,
- or his or her spouse has been, a resident of the state for at least one year

before applying for tax relief pursuant to this section and section 12-170w; and (4) had taxable and nontaxable income in the tax year preceding the date of application for relief under this section that was not in excess of limits set forth in section 12-170aa, as adjusted annually.

[(a)] (b) Any municipality, upon approval of its legislative body may provide that an owner of real property or any tenant for life or for a term of years liable for property taxes under section 12-48 who [meets the qualifications stated in this subsection] is a qualified taxpayer shall be entitled to pay the tax levied on such property, calculated in accordance with the provisions of subsection [(b)] (c) of this section for the first year the claim for such tax relief is filed and approved in accordance with the provisions of section 12-170w, and such [person] qualified taxpayer shall be entitled to continue to pay the amount of such tax or such lesser amount as may be levied in any year, during each subsequent year that such [person meets such qualifications, and the surviving spouse of such owner or tenant, qualified in accordance with the requirements pertaining to a surviving spouse in this subsection] qualified taxpayer, or any owner or tenant possessing a joint interest in such property with such [owner] qualified taxpayer at the time of such [owner's] qualified taxpayer's death and qualified at such time in accordance with the requirements in this subsection, shall be entitled to continue to pay the amount of such tax or such lesser amount as may be levied in any year, as it becomes due each year following the death of such [owner] taxpayer for as long as such [surviving spouse or] joint owner or joint tenant is qualified in accordance with the requirements in this [subsection] section. After the first year a claim for such tax relief is filed and approved, application for such tax relief shall be filed biennially on a form prepared for such purpose by the assessor of such municipality. Any such [owner or tenant who is qualified in accordance with this section and any such surviving spouse qualified taxpayer or joint owner or joint tenant surviving upon the death of such [owner or tenant] qualified taxpayer, shall be entitled to pay such tax in the amount as provided in this section for so long as such [owner or tenant or such surviving spouse] qualified taxpayer or joint owner or joint tenant continues to be so qualified. [To qualify for the tax relief provided in this

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section a taxpayer shall meet all the following requirements: (1) On December thirty-first of the calendar year preceding the year in which a claim is filed, be (A) seventy years of age or over, (B) the spouse of a person, seventy years of age or over, provided such spouse is domiciled with such person, or (C) sixty-two years of age or over and the surviving spouse of a taxpayer who at the time of such taxpayer's death had qualified and was entitled to tax relief under this section, provided such surviving spouse was domiciled with such taxpayer at the time of the taxpayer's death, (2) occupy such real property as his or her home, (3) either spouse shall have resided within this state for at least one year before filing the claim under this section and section 12-170w, (4) the taxable and nontaxable income of such taxpayer, the total of which shall hereinafter be called "qualifying income", in the tax year of such homeowner ending immediately preceding the date of application for benefits under the program in this section, was not in excess of limits set forth in section 12-170aa, as adjusted annually, evidence of which income shall be submitted] A claimant for relief under this section shall submit evidence of income to the assessor in the municipality in which application for benefits under this section is filed in such form and manner as the assessor may prescribe. The amount of any Medicaid payments made on behalf of such [homeowner or the spouse of such homeowner claimant or such claimant's spouse shall not constitute income. The income of the spouse of such [homeowner] claimant shall not be included in the qualifying income of such [homeowner] claimant for purposes of determining eligibility for tax relief under this section, if such spouse is a resident of a health care or nursing home facility in this state, and such facility receives payment related to such spouse under the Title XIX Medicaid program. In addition to the eligibility requirements prescribed in [this] subsection (a) of this section, any municipality that provides tax relief in accordance with the provisions of this section may impose asset limits as a condition of eligibility for such tax relief.

[(b)] (c) The tax on the real property for which the benefits under this section are claimed shall be the lower of: The tax due with respect to the [homeowner's] qualified taxpayer's residence for the assessment year

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commencing October first of the year immediately preceding the year in which the initial claim for tax relief is made, or the tax due for any subsequent assessment year. If title to real property is recorded in the name of the [person or the spouse making a claim and qualifying under this section] <u>qualified taxpayer</u> and any other person or persons, the [claimant hereunder] <u>qualified taxpayer</u> shall be entitled to pay [the claimant's] <u>his or her</u> fractional share of the tax on such property calculated in accordance with the provisions of this section, and such other person or persons shall pay the person's or persons' fractional share of the tax without regard for the provisions of this section. For the purposes of this section, a "mobile manufactured home", as defined in section 12-63a, shall be deemed to be real property.

[(c)] (d) If any person with respect to whom a claim for tax relief in accordance with this section and section 12-170w has been approved for any assessment year transfers, assigns, grants or otherwise conveys subsequent to the first day of October, but prior to the first day of August in such assessment year the interest in real property to which such claim for tax relief is related, regardless of whether such transfer, assignment, grant or conveyance is voluntary or involuntary, the amount of such tax relief benefit, determined as the amount by which the tax payable without benefit of this section exceeds the tax payable under the provisions of this section, shall be a pro rata portion of the amount otherwise applicable in such assessment year to be determined by a fraction the numerator of which shall be the number of full months from the first day of October in such assessment year to the date of such conveyance and the denominator of which shall be twelve. If such conveyance occurs in the month of October the grantor shall be disqualified for such tax relief in such assessment year. The grantee shall be required within a period not exceeding ten days immediately following the date of such conveyance to notify the assessor thereof, or in the absence of such notice, upon determination by the assessor that such transfer, assignment, grant or conveyance has occurred, the assessor shall determine the amount of tax relief benefit to which the grantor is entitled for such assessment year with respect to the interest in real property conveyed and notify the tax collector of the reduced

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amount of such benefit. Upon receipt of such notice from the assessor, the tax collector shall, if such notice is received after the tax due date in the municipality, no later than ten days thereafter mail or hand a bill to the grantee stating the additional amount of tax due as determined by the assessor. Such tax shall be due and payable and collectible as other property taxes and subject to the same liens and processes of collection, provided such tax shall be due and payable in an initial or single installment not sooner than thirty days after the date such bill is mailed or handed to the grantee and in equal amounts in any remaining, regular installments as the same are due and payable.

(e) A municipality may, by vote of its legislative body, set a minimum age for tax relief under this section that is older than sixty-five for an otherwise qualified taxpayer. No municipality, which by vote of its legislative body prior to October 1, 2021, limited tax relief under this section to persons seventy years of age and older, shall be required to take another vote unless it is seeking to lower the age of eligibility in accordance with this section.

This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2021, and applicable to assessment years commencing on or after October 1, 2021	12-170v

AGE Joint Favorable C/R PD

Joint Favorable

PD

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact: None

Municipal Impact: See Below

Explanation

The bill expands eligibility for a local option tax freeze for certain low-income elderly homeowners.

This shifts any increase in property taxes away from program beneficiaries and towards other property taxpayers. The freeze precludes recipients from paying any increase in property taxes beyond the amount paid during their first year of eligibility. It is estimated that, between FY 16 and FY 20, the average tax bill increased by approximately \$225 annually.

The Out Years

State Impact: None

Municipal Impact: See Above

OLR Bill Analysis HB 6458

AN ACT LOWERING THE AGE OF ELIGIBILITY FOR PROPERTY TAX RELIEF FOR SENIOR CITIZENS.

SUMMARY

Starting October 1, 2021, this bill expands eligibility for the local option Elderly Tax Freeze Program by decreasing the program's minimum age requirement from 70 to 65 years.

However, the bill allows a municipality, by vote of its legislative body, to set the program's minimum age requirement at older than 65 years. A municipality that voted to limit program eligibility to individuals ages 70 and older prior to this date is not required to take another vote, unless it is seeking to lower the program's minimum age requirement.

Under the program, towns may freeze the property taxes on a home whose owner-occupant or his or her spouse meets the minimum age requirement and has been a state resident for at least one year. The freeze continues for a surviving spouse who is at least age 62 when the homeowner dies. Homeowners must also meet the state's Circuit Breaker Program income limits (currently, \$45,800 for a married couple and \$37,600 for an individual). Towns may also impose asset limits for eligibility and place a lien on the property.

The bill also makes technical and conforming changes.

EFFECTIVE DATE: October 1, 2021 and applicable to assessment years beginning on or after this date.

COMMITTEE ACTION

Aging Committee

Joint Favorable Change of Reference - PD Yea 15 Nay 0 (03/02/2021)

Planning and Development Committee

Joint Favorable Yea 26 Nay 0 (03/21/2021)